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                          UNITED STATES DISTRICT COURT
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                    FOR THE CENTRAL DISTRICT OF CALIFORNIA
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    UNITED STATES OF AMERICA,
                                        No. CR 16-196-SVW
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              Plaintiff,
                                         GOVERNMENT'S OPPOSITION TO MOTION
                                         TO DISMISS INDICTMENT FOR LACK OF
15
                                         JURISDICTION
                   v.
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    NERSES NICK BRONSOZIAN,
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              Defendant.
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         Plaintiff United States of America, by and through its counsel
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    of record, the United States Attorney for the Central District of
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    California and Assistant United States Attorneys George E. Pence and
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    Khaldoun Shobaki, hereby files its Opposition to Defendant's Motion
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    to Dismiss Indictment for Lack of Jurisdiction.
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This motion is based upon the attached memorandum of points and authorities, the files and records in this case, and such further evidence and argument as the Court may permit. Dated: November 22, 2016 Respectfully submitted, EILEEN M. DECKER United States Attorney LAWRENCE S. MIDDLETON Assistant United States Attorney Chief, Criminal Division /s/ George E. Pence GEORGE E. PENCE KHALDOUN SHOBAKI Assistant United States Attorneys Attorneys for Plaintiff UNITED STATES OF AMERICA 2.1

MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

Defendant has filed a motion to dismiss the indictment, which charges him with possession of an unregistered firearm in violation of the Title 26, United States Code, section 5861(d). Defendant's motion finds no support in law or fact and should be denied.

Defendant's motion raises two constitutional challenges to the charge against him. First, defendant claims that "the constitutional premise for section 5861(d) has been eliminated," due to the enactment of Title 18, United States Code, section 922(o), which generally makes machinegun possession unlawful. (Mot. at 1.) Second, defendant argues that section 5861(d) "violates the Due Process Clause of the United States Constitution because it punishes citizens for failing to do something that is impossible to do," that is, register a machinegun. (Id.)

These arguments fly in the face of binding Ninth Circuit precedent, namely <u>Hunter v. United States</u>, 73 F.3d 260, 261 (9th Cir. 1996) (per curiam). In that case, which is directly on point, the Ninth Circuit rejected both of the constitutional claims defendant has advanced in his motion.

Defendant attempts to end-run <u>Hunter</u> by arguing that the decision is no longer good law after the United States Supreme Court's decision in <u>National Federation of Independent Business v.</u>

<u>Sebelius</u>, 132 S.Ct. 2566 (2012) ("<u>Sebelius</u>"), which upheld part of the Patient Protection and Affordable Care Act of 2010 ("ACA"), Pub.L. No. 111-148, 124 Stat. 119 (2010). (Mot. at 9-14.) But this argument fails. The Supreme Court's decision in <u>Sebelius</u> is neither closely related to, nor is it clearly irreconcilable with, the Ninth

Circuit's decision in <u>Hunter</u>. Accordingly, this Court is bound to follow Hunter as the law of this Circuit.

Finally, defendant argues, without citation to any authority, that section 5861(d) has been "implicitly repealed." (Mot. at 1, 14 n.2.) Defendant is wrong. Sections 5861(d) and 922(o) are not clearly irreconcilable, nor is there any evidence Congress intended the latter to replace the former. Therefore, defendant's "implicit repeal" argument falls far short of the mark.

ARGUMENT

A. The Ninth Circuit's Decision in <u>Hunter</u> Bars Defendant's Constitutional Challenges to the <u>Indictment</u>.

The National Firearms Act ("NFA"), which was enacted in 1934, establishes a regulatory structure for taxing "firearms," a narrow class of weapons that includes machineguns. 26 U.S.C. § 5845(a),(b). Section 5861(d), which is part of the NFA, requires that all such firearms be registered with the National Firearms Registration and Transfer Record. 26 U.S.C. § 5861(d) (making it unlawful for a person "to receive or possess a firearm which is not registered to him" in that database). Later acts of Congress restricted machinegun ownership, and it is — and has been since before defendant committed the crime charged in this case — generally unlawful for any person to transfer or possess a machinegun. See 18 U.S.C. § 922(o).

Against this background, defendant first argues that because he cannot possibly comply with section 5861(d)'s registration requirement, it would be unfair and a violation of his due process rights to punish him for his lack of compliance. Defendant next argues that because section 5861(d) was enacted pursuant to Congress' taxing power, see U.S.C. Const. Article I, § 8, cl. 1, and section

5861(d) no longer generates any tax revenue because private possession and transfer of machineguns is prohibited under section 922(o), section 5861(d) is void. (Mot. at 12.) These arguments cannot save defendant because the Ninth Circuit rejected them both in Hunter.

In <u>Hunter</u>, defendant pled guilty to possession of an unregistered machinegun in violation of section 5861(d). Defendant subsequently filed a section 2255 motion to vacate his sentence, making the very same arguments defendant advances in this case in support of his motion to dismiss. The district court denied that section 2255 motion and the Ninth Circuit affirmed.

The Ninth Circuit rejected defendant's due process argument, citing <u>United States v. Jones</u>, 976 F.2d 176 (4th Cir. 1992) and United States v. Gann, 732 F.2d 714 (9th Cir. 1984), as follows:

In <u>U.S. v. Jones</u>, 976 F.2d 176 (4th Cir. 1992), the Fourth Circuit reasoned that the registration requirement is not unfair, even as to machine guns made illegal under § 922(o), because individuals "can comply with both acts by refusing to deal in newly-made machine guns," 976 F.2d at 183. Although the passage of § 922(o) effectively rendered the possession of a machine gun a violation of both § 5861(d) and § 922(o), the Constitution does not forbid making the same conduct illegal under two statutes, and the government is permitted to prosecute under either one. <u>See id.</u>; <u>United States v. Ross</u>, 9 F.3d 1182, 1194 (7th Cir. 1993); <u>see also United States v. Ardoin</u>, 19 F.3d 177, 180 (5th Cir. 1994).

In <u>U.S. v. Gann</u>, 732 F.2d 714 (9th Cir. 1984), we rejected an argument identical to that advanced by Hunter. Gann was convicted both of possession of a firearm by a felon and possession of an unregistered firearm. <u>Id.</u> at 721. Just as Hunter asserts it was unfair to charge $\overline{\text{him}}$ with possession of an unregistered machine gun since he could not register it, Gann argued that "since a felon cannot register a firearm, it is unfair to charge him with a separate crime for failing to do so." <u>Id.</u> We rejected that argument. <u>Id.</u>

Hunter, 73 F.3d at 261-62.

The Court also dismissed defendant's argument that section 5861(d) was no longer within Congress's power to tax after the enactment of section 922(o). In this respect, the Ninth Circuit held:

We adopt the rationale of <u>Jones</u>, that requiring those who possess machine guns to register them is in aid of the taxing power even if the government no longer taxes possession. The manufacture of machine guns continues to be taxed, and knowing the chain of possession of a firearm would help the government determine who made it; thus, requiring registration for possession still facilitates taxation.

Hunter, 73 F.3d at 262.

Hunter is consistent with numerous other Court of Appeals decisions, in addition to Jones, rejecting constitutional challenges to section 5861(d). See, e.g., United States v. Ardoin, 19 F.3d 177 (5th Cir. 1994) (statute constitutional even if possession and transfer not taxed); United States v. Copus, 93 F.3d 269 (7th Cir. 1996) (statute is valid under power to tax); United States v. Rivera, 58 F.3d 600 (11th Cir. 1995) (conviction under statute did not violate due process, even though registration of firearm to defendant, a convicted felon, was precluded by law).

The Ninth Circuit's decision in <u>Hunter</u> controls here and forecloses defendant's claim that the indictment should be dismissed because the Court lacks jurisdiction.

B. The Supreme Court's Decision in <u>Sebelius</u> Is Neither Closely Related to, Nor Is It Clearly Irreconcilable With, The Ninth Circuit's Decision in Hunter.

Defendant argues that the Supreme Court's decision in <u>Sebelius</u> requires this Court to reevaluate and reject the Ninth Circuit's decision in <u>Hunter</u>. Defendant is mistaken.

It is well-established that "`[a] district court bound by circuit authority has no choice but to follow it, even if convinced that such authority was wrongly decided.'" Hatter v. Dyer, 154 F.
Supp. 3d 940, 950 (C.D. Cal. 2015) (punctuation omitted) (quoting Hart v. Massanari, 266 F.3d 1155, 1175 (9th Cir. 2001)). A district court, however, may reexamine the holding of a prior Ninth Circuit decision in light of an inconsistent decision by the Supreme Court "on a closely related, but not identical issue" where the Supreme Court has "undercut the theory or reasoning underlying the prior circuit precedent in such a way that the cases are clearly irreconcilable." Miller v. Gammie, 335 F.3d 889, 899, 900 (9th Cir. 2003) (en banc) (quoted in In re Deitz, 760 F.3d 1038 (9th Cir. 2014)); See also Lair v. Bullock, 697 F.3d 1200, 1206 (9th Cir. 2012).

It is not enough "for there to be 'some tension' between the intervening higher authority and prior circuit precedent, or for the intervening higher authority to 'cast doubt' on the prior circuit precedent." Lair, 697 F.3d at 1207 (internal citation omitted). The district court remains bound by "prior [Ninth Circuit] precedent if it can be reasonably harmonized with the intervening authority." Interes, 692 F.3d 1021, 1030 (9th Cir. 2012), overruled on other grounds, 735 F.3d 855 (9th Cir. 2013).

Sebelius is plainly distinguishable from <u>Hunter</u>, and thus does not permit reexamination of that decision. In <u>Sebelius</u>, the Supreme Court upheld the individual mandate of the ACA in part because the mandate was, on its face, a revenue generating measure. 132 S. Ct. at 2594 ("The exaction the Affordable Care Act imposes on those without health insurance looks like a tax in many respects"). In Hunter, the

Ninth Circuit weighed in on a different issue, that is, whether a statute that Congress properly enacted pursuant to its tax power can later fall afoul of the Constitution simply because other legislative acts result in that statute generating no tax revenue. That question was not addressed in <u>Sebelius</u>. Because <u>Sebelius</u> is distinguishable from <u>Hunter</u>, those decisions can be "reasonably harmonized," and the Court remains bound by both of them, <u>In re Flores</u>, 692 F.3d at 1030.

This case is similar to <u>United States v. Alcantar</u>, 733 F.3d 143 (5th Cir. 2013), in which defendant argued that his conviction under 18 U.S.C. § 922(g) for felon in possession of a firearm should be vacated, because the Supreme Court's decision in <u>Sebelius</u> undermined the Fifth Circuit's longstanding precedent that section 922(g)(1) constituted a valid exercise of Congressional authority under the Commerce Clause. The Fifth Circuit rejected defendant's argument, holding:

Whatever the merits of Alcantar's argument on this point, we are not at liberty to overrule our settled precedent because the Supreme Court's decision in [Sebelius] did not overrule it. [Sebelius] involved, in relevant part, a challenge to the "individual mandate" portion of the [ACA]. It did not address the constitutionality of § 922(g)(1), and it did not express an intention to overrule the precedents upon which our cases—and numerous other cases in other circuits—relied in finding statutes such as § 922(g)(1) constitutional.

Alcantar, 733 F.3d at 146.

The Fifth Circuit's reasoning in <u>Alcantar</u> applies with equal force here. In <u>Sebelius</u>, the Supreme Court expressed no intention to overrule section 5861(d); indeed, there's no mention of the statute in that case. Therefore, this Court, like the Fifth Circuit in <u>Alcantar</u> should continue to apply the settled precedent of this

Circuit, namely <u>Hunter</u>, which bars defendant's constitutional challenges to the indictment in this case.¹

C. Congress Has Not Impliedly Repealed Section 5861(d).

Defendant has cited no authority for his claim that, with section 922(o), Congress impliedly repealed section 5861(d). This claim is plainly mistaken.

First, the two statutes are not "in irreconcilable conflict." <u>In</u> re Glacier Bay, 944 F.2d 577, 581 (9th Cir. 1991) (stating test for repeals by implication). Section 5861(d) requires machineguns to be registered to the extent they are not contraband, and section 922(o) provides that machineguns are, with some exceptions set forth in that section, contraband. There is no "irreconcilable conflict" between these statutes; indeed, as the Ninth Circuit observed in <u>Hunter</u>, a person could "comply with both acts by refusing to deal in newly made machineguns." 73 F.3d at 261-62.

Second, the government is unaware of any evidence that Congress "clearly intended" section 922(o) as a substitute for 5861(d)." In reGlacier Bay, 944 F.2d at 581. The Ninth Circuit has repeatedly emphasized that "[r]epeals by implication are not favored and will only be found when the new statute is clearly repugnant, in words or purpose, to the old statute." Id. (collecting cases) (punctuation omitted). Defendant has cited no such indicia of implied repeal, and

¹ Here, even if the tax ruling in <u>Sebelius</u> does impact title 26 gun crimes, those criminal statues should be deemed valid exercises of Congressional power under the Commerce Clause. <u>See United States v. Hale</u>, 978 F.2d 1016, 1018 (8th Cir. 1992) (section 5861(d) constitutes a valid exercise of Congressional authority under the Commerce Clause); <u>United States v. O'Mara</u>, 827 F. Supp. 1468, 1472 (C.D. Cal. 1993) (same); <u>see also Minor v. United States</u>, 396 U.S. 87, 98 n.13 (1969).

the government is aware of none. Accordingly, defendant's argument that section 922(o) implied repealed section 5861(d) must fail.

II. CONCLUSION

For the foregoing reasons, the government respectfully requests that this Court deny defendant's motion to dismiss the indictment for lack of jurisdiction.