### UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS VICTORIA DIVISION

| STATE OF TEXAS, STATE OF<br>LOUISIANA | )<br>)<br>)                 |
|---------------------------------------|-----------------------------|
| Plaintiff,<br>v.                      | )<br>)<br>No. 6:21-cv-00016 |
| UNITED STATES OF AMERICA, et al.      | )                           |
| Defendants                            | . )                         |

### DEFENDANTS' ADVISORY IN RESPONSE TO THE COURT'S QUESTIONS

Defendants hereby respond to the Court's questions of June 24, 2021. See ECF No. 61.

### 1.a. Will [the] new [priorities] guidance supersede the February 18 Memorandum?

The new guidance will supersede the February 18 Memorandum. In the January 20, 2021, Memorandum, the Acting Secretary of Homeland Security stated that the Department's interim guidance in Section B will "remain in effect until superseded by revised priorities developed in connection with the review directed in section A." *See* "Review of and Interim Revision to Civil Immigration Enforcement and Removal Policies and Priorities" ("Pekoske Memo"), ECF No. 42-1, at 3. The new guidance will be the referenced revised priorities. Because the February 18 Memorandum implements the January 20 Memorandum, it likewise will be superseded by the impending revised priorities. *See* "Interim Guidance: Civil Enforcement and Removal Priorities" ("ICE Interim Guidance"), ECF 42-2, at 1 ("This memorandum establishes interim guidance in support of the interim civil immigration enforcement and removal priorities that Acting Secretary Pekoske issued on January 20, 2021.").

## 1.b. What effect will the new guidance have on the January 20 and February 18 Memoranda?

Because the new guidance will supersede the January 20 and February 18 Memoranda, those Memoranda will no longer be in effect once the new guidance takes effect. *See* ICE Interim Guidance at 1 ("This interim guidance will remain in effect until Secretary Mayorkas issues new enforcement guidelines.").

# 2. Will the issuance of this new guidance impact the claims raised by the Plaintiffs in the case before this Court? If so, how?

Defendants expect Plaintiffs' challenge to the January 20 and February 18 Memoranda will become moot once the memoranda "expire[] by [their] own terms." *Trump v. Int'l Refugee Assistance Project*, 138 S. Ct. 353 (2017); *Burke v. Barnes*, 479 U.S. 361, 363 (1987) (challenge to validity of bill became moot when "that bill expired by its own terms"); *Spell v. Edwards*, 962 F.3d 175, 179 (5th Cir. 2020) (finding that "a law's automatic expiration" moots the case). Here, the memoranda by their own terms will expire and be superseded upon the Secretary's issuance of new enforcement guidance.

The substance of the new guidance is a matter of ongoing deliberations, and the Department of Homeland Security (DHS) is not in a position to make representations about the impending guidance until it completes its deliberative process. Indeed, DHS's experience with the interim guidance will help inform the issuance of any new guidelines. *See* Declaration of Thomas Decker, Acting Assistant Director for Field Operations for Enforcement and Removal Operations (ERO) component of ICE (May 18, 2021), ECF No. 42-6, ¶ 15 ("The interim guidance issued by Acting Director Johnson seeks to facilitate a dialogue between ICE's field offices, senior leadership, and

DHS HQ, about what DHS's immigration enforcement priorities should be, and how they should be implemented.").

Although Plaintiffs may challenge the new guidance and could include claims based on legal theories similar to the issues they have raised in this case, any agency action in the future necessarily "would be the result of a new proceeding on a new record." S. Cal. All. of Publicly Owned Treatment Works v. EPA, 2015 WL 2358620, at \*2 (E.D. Cal. May 15, 2015) (finding claims moot even if the same issue may arise in the future because the agency action would be based on new proceedings). "Should such a subsequent dispute arise, it is a matter for another lawsuit." See Allied Home Mortg. Corp. v. U.S. Dep't of Hous. & Urb. Dev., 618 F. App'x 781, 787 (5th Cir. 2015) (citing Texas Office of Pub. Util. Counsel v. F.C.C., 183 F.3d 393, 414 (5th Cir. 1999) ("We cannot assume jurisdiction to decide a case on the ground that it is the same case as one presented to us, when it is admitted that it is not and when it presents different issues."). Here, by definition, any new enforcement guidelines will present different issues as they are being developed in different circumstances than the ones at issue in this case.

## 3. Do the Defendants have any additional information as to when this new guidance will be published?

Defendants recognize that their anticipated timeline for the issuance of the new guidance is longer than their original expectation, but the deliberative process for developing the new guidance is extensive and involved. *See, e.g.*, Decker Decl. ¶ 15. The policymaking process is dynamic and is responsive to both new events and new information; new priorities may issue either before or after this current expected timeline depending on the needs of the agency and other contingencies. With that in mind, Defendants' current expectation is that the Secretary will issue

new immigration enforcement priorities by the end of August or the beginning of September.

Defendants caution that this is only their current expectation.

Dated: June 28, 2021 Respectfully submitted,

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### **CERTIFICATE OF SERVICE**

I certify that a true and accurate copy of the foregoing document was filed electronically (via CM/ECF) on June 28, 2021.

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