## SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	E UNITED STATES
	-
JANE CUMMINGS,	)
Petitioner,	)
v.	) No. 20-219
PREMIER REHAB KELLER, P.L.L.C.,	)
Respondent.	)

Pages: 1 through 81

Place: Washington, D.C.

Date: November 30, 2021

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5	v. ) No. 20-219
6	PREMIER REHAB KELLER, P.L.L.C., )
7	Respondent. )
8	
9	
10	Washington, D.C.
11	Tuesday, November 30, 2021
12	
13	The above-entitled matter came on for
14	oral argument before the Supreme Court of the
15	United States at 10:00 a.m.
16	
17	APPEARANCES:
18	ANDREW ROZYNSKI, ESQUIRE, New York, New York; on
19	behalf of the Petitioner.
20	COLLEEN R. SINZDAK, Assistant to the Solicitor
21	General, Department of Justice, Washington, D.C.
22	for the United States, as amicus curiae,
23	supporting the Petitioner.
24	KANNON K. SHANMUGAM, ESQUIRE, Washington, D.C.; on
25	behalf of the Respondent.

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1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE ROBERTS: We'll hear
4	argument first this morning in Case Number
5	20-219, Cummings versus Premier Rehab Keller.
6	Mr. Rozynski.
7	ORAL ARGUMENT OF ANDREW ROZYNSKI
8	ON BEHALF OF THE PETITIONER
9	MR. ROZYNSKI: Mr. Chief Justice, and
10	may it please the Court:
11	The Fifth Circuit categorically
12	prohibited emotional distress damages in all
13	instances under Spending Clause statutes
14	prohibiting discrimination.
15	Based on Franklin and Barnes, that
16	decision is wrong. Franklin held that
17	compensatory damages are available, and Barnes
18	reaffirmed that holding. Emotional distress
19	damages are the most common and often the only
20	form of compensatory damage remedy for victims
21	of intentional discrimination.
22	Barnes held that remedies are
23	available under the statutes here. They are
24	traditionally available under contract law.
25	Emotional distress damages are indeed

- 1 recoverable in breach-of-contract cases for the
- 2 type of conduct at issue here.
- 3 As Section 353 of the Second
- 4 Restatement and all the leading treatises cited
- 5 in Barnes explain, when a contract's breach is
- 6 of such a kind that serious emotional
- 7 disturbance was a particularly likely result,
- 8 then recovery for emotional disturbance is
- 9 allowed.
- 10 Premier has not and cannot dispute
- 11 that serious emotional disturbance is a
- 12 particularly likely result of intentional
- 13 discrimination. Premier asks this Court to
- 14 disregard the Restatement rule, but there is no
- 15 basis to do so.
- 16 The particularly-likely-result concept
- 17 has been long a fixture of the law, and
- 18 virtually all courts agree that in contract
- 19 cases involving places of public accommodations,
- 20 improper denial of access traditionally gives
- 21 rise to emotional distress damages.
- 22 For all these reasons, the Court
- 23 should reverse the Fifth Circuit because
- 24 emotional distress damages are available under
- 25 Spending Clause legislation at issue here.

1 With that, I welcome any questions 2 from the Court and will move to the balance of 3 my argument. JUSTICE THOMAS: If -- if we don't 4 agree with you that the emotional distress 5 6 damages were traditionally available, do you 7 have a -- another argument? MR. ROZYNSKI: Yes, that in Franklin 8 9 and what was reaffirmed in Barnes, the Court has 10 already found that compensatory damages are 11 available, and emotional distress is often the 12 only and most common form of compensatory damage that one who's a victim of discrimination 13 14 experiences and that --15 JUSTICE THOMAS: Do you -- in -- in --16 in cases -- if you look at Barnes or Franklin, 17 those appear to be closer to either indifference 18 or -- in Barnes or intentional tort in Franklin. 19 Do you -- would you say this is an 20 intentional tort case? 21 MR. ROZYNSKI: This is not an 2.2 intentional tort case. What the Fifth Circuit 23 did was categorically say that in all instances 24 under the Spending Clause legislation at issue, 25 that emotional distress damages are

1 categorically unavailable. And so that decision 2 -- that decision by the Fifth Circuit is wrong. 3 CHIEF JUSTICE ROBERTS: I -- I understand the analogy to contract law, but 4 what's necessary in the spending law context? I 5 6 mean, you can't just go and say, you know, the 7 court of appeal in Montana had decided this case and gave emotional distress damages; therefore, 8 9 in any case under the Spending Clause, the 10 recipient is subjected to those damages. 11 I mean, what we have here is, as I 12 understand it, a fairly narrow category of 13 compensatory damages in a very narrow -- well, a 14 narrow category of cases. 15 But let's say it's a hundred percent 16 of those cases. I mean, how many of those 17 issues -- those cases have to be present before you can say that a recipient is bound by that 18 19 under -- under Section 504 or the other 20 categories? 21 MR. ROZYNSKI: Well, anyone could --2.2 can go and go on Lexis or Westlaw and pick a 23 case and find a case that says what they -- they 24 want. But, however, you look to the -- the

Restatements and you look to the treatises to

- 1 find what is the state of the law and -- and
- what exactly is available. And for these types
- 3 of contracts, what you will see, that the
- 4 Restatements and -- and all the leading
- 5 treatises say that when there is a agreement to
- 6 treat people fairly, with equality, especially
- 7 in discrimination cases, where you do not
- 8 improperly exclude people from places of public
- 9 accommodation, that emotional distress damages
- 10 are available for these types of situations.
- 11 And so you would look to the
- 12 Restatements and the treatises to see what the
- 13 state of the law is.
- 14 JUSTICE BARRETT: The treatises -- the
- 15 treatises all identify a very narrow -- the
- 16 general rule is that emotional distress is not
- 17 part of compensatory damages for breaches of
- 18 contract, so they're a very narrow category of
- 19 cases, as the Chief Justice said, including, you
- 20 know, the -- the telegram cases and
- 21 disposal-of-dead-body cases and marriage
- 22 contract. And the best cases for you are the
- innkeeper and common carrier cases.
- So how close is that analogy, the
- analogy that you're trying to draw? It seems to

- 1 me that you would need to kind of draw a pretty
- 2 strong analogy to that particular category,
- 3 wouldn't you?
- 4 MR. ROZYNSKI: Well, yeah. You -- you
- 5 could look at those analogies. Those aren't the
- 6 only sets of cases in which the Restatements say
- 7 that they are available.
- 8 The -- when the breach is of such a
- 9 kind that a serious emotional disturbance is a
- 10 particularly likely result, intentional
- 11 discrimination meets that -- that standard.
- 12 JUSTICE BARRETT: Well, let's say I
- have some skepticism about Restatement Second,
- and I'm looking at Corbin and a whole variety of
- 15 other treatises. I think Restatement Second
- states it at a pretty high level of generality,
- 17 but Restatement Second has moved more into law
- 18 reform rather than just law description. So, if
- 19 you look at a full range of other treatises, I
- 20 read them all to be identifying discrete
- 21 categories.
- 22 And I think that's kind of, in my
- view, where the nub of this case is. I think
- you're right, that if we read it at a high level
- of generality and look at the Restatement view,

- that if it's foreseeable and if it's the kind of 1 a contract where we would say it's foreseeable, 3 then -- then I think emotional damages -- I think you're right. I mean, discrimination and 4 stigmatic injury flow from discrimination. 5 If we read it at a lower level of 6 7 generality and we look at, more specifically, you have categories of cases in which, 8 9 historically, emotional damages were recoverable 10 in contract cases, and I think, you know, when 11 you look at Gebser saying that we should take 12 into account the implied nature of the cause of action in shaping the remedy, I think that is an 13 14 argument, maybe not a winning one, in favor of 15 adopting the more specific level of generality. 16 MR. ROZYNSKI: Well, even if you look 17 at the treatises, let's take, for example,
- 20 If you look at actually McCormick, you

actually cites heavily for the proposition.

McCormick, which is one -- one that Respondent

21 will find that if you look later on in

18

- 22 McCormick, you will see that it says practically
- 23 all courts will give damages for mental distress
- 24 and humiliation in cases of actions for breach
- of contract for expulsions of guests from

- 1 hotels, passengers from trains, or expulsion or
- 2 refusal of admission to ticket holders in place
- 3 of public resort or entertainment.
- 4 And so --
- 5 JUSTICE BARRETT: I agree. That's --
- 6 that's what I was asking you. Do you -- to win,
- 7 do you have to draw an analogy to that
- 8 particular category as opposed to relying more
- 9 generally on this foreseeability and notice
- 10 concept?
- MR. ROZYNSKI: Well, when you look at
- 12 contracts that protect dignitary harms rather
- than pecuniary harms, you will find that these
- 14 are just examples of cases in which they have
- 15 been found to be available.
- 16 If you look at our Aaron case or our
- 17 Odom case, those were specifically cases
- involving discrimination, and in those cases,
- 19 you will see that the Court awarded emotional
- 20 distress damages for purely breach of contract
- 21 in those cases.
- JUSTICE KAVANAUGH: Can I ask about
- the contract analogy, because it does seem
- 24 difficult, as Justice Barrett's identifying.
- 25 And one of the ways I've thought about this case

- 1 is to try to compare it to the express causes of
- 2 action. So this is an implied cause of action,
- 3 as Justice Barrett pointed out.
- 4 The express causes of action that you
- 5 highlight do allow these kinds of damages, so
- 6 that's a -- that's a plus for you in -- in my
- 7 evaluation of your case.
- 8 But Congress has put caps on -- on
- 9 those damages in Title VII, the graduated caps,
- and that becomes a minus for you because are we
- 11 supposed to allow uncapped liability in the
- implied cause of action? That seems a problem
- to create inconsistency with the express cause
- of action. Or are we supposed to put caps into
- 15 the implied cause of action? That starts to
- seem very legislative and too legislative
- 17 probably for the Court.
- 18 So how do we resolve that tension with
- 19 the implied cause of action, do you think?
- 20 MR. ROZYNSKI: Sure. Two things.
- One, in 1986, Congress ratified and
- 22 said that in terms of remedies, remedies at law
- and at equity would be available. So this, we
- 24 would say, is a little bit higher than when
- 25 Congress hasn't spoken to it at all.

1 And as to -- this Court has already 2 said that compensatory damages are available. 3 And if you look to statutes, such as the Fair Housing Act or 1983, those statutes don't 4 specifically say emotional distress damages are 5 6 available. They say compense -- the Court has 7 said that these statutes actually allow for 8 compensatory damages and emotional -- and, therefore, uncapped emotional distress damages. 9 10 And so, if you look to when Congress 11 hasn't specifically carved out saying either 12 emotional distress damages are not available, 13 like the Prison Litigation Reform Act, or if you 14 look at Title VII, when Congress specifically 15 spoke to the issue and says they're available, but they're capped. Usually, what we see in all 16 17 the statutes that, if compensatory damages are 18 available for discrimination, they are not 19 capped and they are available for emotional distress. 20 So --21 JUSTICE KAVANAUGH: Well, not in Title 2.2 VII, you said, right? 23 MR. ROZYNSKI: Because Congress has 24 specifically spoken to the issue and has limited

it. But, when they are actually -- when

- 1 Congress doesn't limit it in, say, the Fair
- 2 Housing Act and in 1983 claims, they have been
- 3 available uncapped. And those statutes don't
- 4 specifically say emotional distress damages are
- 5 available.
- 6 JUSTICE BARRETT: Does it matter --
- 7 JUSTICE SOTOMAYOR: Some of --
- 8 JUSTICE BARRETT: Oh, sorry, go ahead.
- 9 JUSTICE SOTOMAYOR: Some of the amici
- 10 point to very large recoveries, and I think that
- 11 that's what Justice Kavanaugh is referring to.
- 12 And so what he's concerned about is
- 13 that under Title VII there's limits for
- 14 discrimination. If we recognize emotional
- distress damages here, there are no limits. So
- 16 there would be a disparity between Title VII and
- 17 discrimination here.
- 18 Why should we accept that disparity?
- 19 I think that that's the essence of his question,
- and he can always correct me.
- MR. ROZYNSKI: Sure. So the -- the
- 22 interesting thing about this case is that the
- 23 courts almost uniformly have allowed emotional
- 24 distress damages or left them undisturbed. This
- 25 Court, four times in the past, in awards of

- 1 emotional distress damages, have left it
- 2 undisturbed.
- And so, if this Court were to reverse,
- 4 it would just be leaving the status quo of
- 5 what's been going on for the last 30 years. And
- 6 what we find is that the damages have not been
- 7 outrageous or very high. They have to go to --
- 8 they have to go to other statutes, like 1983 and
- 9 Title VII, and -- and most of those involve
- 10 state discrimination laws in which awards were
- 11 high.
- But we have procedures and processes
- to cabin high awards, and we have remitter, we
- 14 have -- we have jury instructions to show to the
- jury that we -- that it must be supported by
- 16 competent evidence.
- 17 And there's a good reason why
- 18 Respondent doesn't actually cite to any Title VI
- 19 -- VI cases when they try to show these huge,
- 20 huge awards, is because there -- for the past 30
- 21 years, there haven't been any. And so the Court
- 22 has 30 years of evidence to show that these
- 23 haven't been huge, untethered to actually the
- harm that was actually done.
- 25 CHIEF JUSTICE ROBERTS: What if you

- 1 have four state supreme courts allowing these
- 2 types of damages and four state supreme courts
- 3 disallowing them expressly? Under the Spending
- 4 Clause, would that measure of damage be
- 5 incorporated or not?
- 6 MR. ROZYNSKI: Are you -- Mr. Chief
- 7 Justice, are you talking about the -- the state
- 8 statute -- statutes for discrimination?
- 9 CHIEF JUSTICE ROBERTS: Well, my
- 10 understanding is, and seeing what the Spending
- 11 Clause binds you to, you look to what contract
- 12 remedies are, right? That's typically a
- 13 question of state law.
- 14 So what if it's four to four? Is the
- 15 eligibility for those damages incorporated when
- 16 you take Medicare funds, Medicaid funds, or not?
- 17 MR. ROZYNSKI: Well, if it was four to
- 18 four, we would say it's in our favor, but in --
- 19 in this case, what it --
- 20 CHIEF JUSTICE ROBERTS: Why is that?
- 21 It would seem to me to be a tie.
- MR. ROZYNSKI: If it was a tie, we
- 23 would look to what would logically constitute
- 24 notice, and --
- 25 CHIEF JUSTICE ROBERTS: Well, that's

- 1 right. I mean, you know that it's four to four.
- 2 And I think our precedents say under the
- 3 Spending Clause what you're buying into has to
- 4 be pretty clear.
- 5 MR. ROZYNSKI: Yes. And in this case,
- 6 it's actually 46 states have expressly stated
- 7 that or have not stated that they aren't
- 8 available, and there are only four states that
- 9 say emotional distress damages are not available
- 10 for breach-of-contract cases.
- 11 So, if we actually look --
- 12 CHIEF JUSTICE ROBERTS: Well, what did
- 13 the other 46 -- I mean, you're just saying they
- 14 haven't said anything about it?
- MR. ROZYNSKI: They've actually either
- 16 expressly stated that they are available or they
- 17 have not affirmatively stated that they are not
- 18 available. And if you look to the states that
- 19 have affirmatively stated that they are
- available, you're looking at approximately 32
- 21 states that have already state -- stated that
- they are.
- So, if you're looking at the majority
- view, if you're looking at the Restatements, the
- 25 treatises, even the treatises that Respondent

- 1 cites, for these types of contracts, these are
- 2 available.
- JUSTICE ALITO: What measure of
- 4 emotional distress damages does your client seek
- 5 in this case?
- MR. ROZYNSKI: We are at a 12(b)(6)
- 7 stage right now. We -- and my client hasn't
- 8 affirmatively stated how much she is seeking.
- 9 But, traditionally, in these types of cases, the
- 10 -- the amounts have been somewhere between a
- dollar to the highest in this type of case that
- 12 I've -- I've seen is about \$25,000.
- So there actually --
- JUSTICE ALITO: Well, what damage did
- 15 she suffer here? Can you not provide some
- information about what she is trying to recover?
- 17 MR. ROZYNSKI: Sure. So Ms. Cummings
- is deaf and low vision, and if she does not have
- 19 a sign language interpreter for physical therapy
- 20 services, she will not be able to effectively
- 21 communicate with her providers.
- 22 And without that, she's essentially
- 23 being excluded from those services. This was
- 24 considered to be the best rehabilitation --
- JUSTICE ALITO: No, I understand the

- 1 nature of your claim. So you just can't tell me
- 2 anything more than the -- the numbers that you
- 3 just gave me?
- 4 MR. ROZYNSKI: Well, when someone is
- 5 excluded from a facility or a provider that they
- 6 see as the best, that -- that exclusion in
- 7 itself is a harm.
- JUSTICE ALITO: Yeah. Okay, I
- 9 understand. You're not going to provide the
- 10 numbers. And I understand it's at 12(b)(6).
- 11 What invoked the Spending Clause here?
- MR. ROZYNSKI: The express acceptance
- of federal funds in an agreement here not to
- 14 discriminate on the basis of sex, race,
- 15 disability, et cetera.
- 16 JUSTICE ALITO: Could -- could the
- 17 Respondent have lawfully refused to provide
- 18 treatment on the ground that the patient was
- 19 going to pay for the treatment using Medicare?
- 20 Medicare is what's involved here?
- 21 MR. ROZYNSKI: Well, that is a
- fact-specific inquiry that we haven't got to
- 23 yet. And -- and if Respondent wants to raise
- 24 that in the -- the trial stage, it -- it -- it
- 25 -- it may.

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1
               JUSTICE ALITO: What is the -- what is
 2
      this fact -- what is the fact-specific inquiry?
 3
               MR. ROZYNSKI: So, when it's --
               JUSTICE ALITO: You have a claim under
 4
      the Rehabilitation Act and the Affordable Care
 5
 6
     Act?
 7
               MR. ROZYNSKI: Correct.
               JUSTICE ALITO: And what invokes the
 8
 9
      -- what is the federal Spending Clause basis for
10
      the claim that you are asserting?
11
               MR. ROZYNSKI: For the government's
12
     power to impose conditions on the receipt of
13
     federal funds. That's where the power comes
14
      from.
15
               JUSTICE ALITO: And what are the
16
      federal funds? That's what I'm asking.
17
               MR. ROZYNSKI: These are Medicare and
18
     Medicaid funding.
19
               JUSTICE ALITO: Okay. Could they have
20
      -- I just don't know the answer to this
      question. Could they have lawfully refused to
21
22
      treat her because she was going to pay using
23
     Medicare and Medicaid funds? That's okay.
               MR. ROZYNSKI: I -- I -- I don't
24
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25

-- I don't know --

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1
               JUSTICE ALITO: If you don't know,
      that's fine. I understand.
 2
 3
               MR. ROZYNSKI: -- specifically in this
 4
      case --
 5
               JUSTICE ALITO: Thank you.
               MR. ROZYNSKI: -- if they could have
 6
7
     done that.
               CHIEF JUSTICE ROBERTS: Justice
8
9
      Thomas, anything further?
10
               JUSTICE BREYER: No, thanks.
11
               CHIEF JUSTICE ROBERTS: Justice
12
     Breyer?
13
               Justice Alito?
14
               Justice Sotomayor?
15
               JUSTICE SOTOMAYOR: I think the
16
     question Justice Alito was asking is you're
17
      claiming emotional distress; what did she
18
      suffer? I think that was his question. It was
19
     as simple as that. What -- what level of pain,
20
     what level of being upset? What's the emotional
21
     distress?
2.2
               MR. ROZYNSKI: Sure.
23
               JUSTICE SOTOMAYOR: He's not asking
     you to quantify it. He's saying, what did she
24
```

suffer?

1	MR. ROZYNSKI: Sure. Ms
2	Ms. Cummings suffered a profound humiliation, a
3	feeling of less of a self-worth, that she's not
4	as as worthy as as other members of the
5	public because of her disability to access those
6	services in a manner that everyone else can
7	access them.
8	When someone is excluded, and
9	specifically Ms. Cummings, when she was
10	excluded, she experienced a profound humiliation
11	and a profound sense of indignity that just made
12	her feel like she wasn't worthy, and that is the
13	sense of emotional distress that she
14	experienced.
15	JUSTICE SOTOMAYOR: I understood from
16	the papers, or did I misunderstand incorrectly,
17	that she received less-than-adequate care at the
18	substitute place, so I'm assuming she also
19	suffered some discomfort or pain.
20	MR. ROZYNSKI: Yes. So she did go to
21	the subsequent rehabilitation center, and she
22	still experienced pain and had to actually go
23	through back surgery because the physical
24	therapy was not successful.
25	That is not a claim that is at issue

2.2

- 1 right now at the 12(b)(6) stage. However, she
- 2 did have to eventually get surgery.
- JUSTICE SOTOMAYOR: Thank you.
- 4 MR. ROZYNSKI: Thank you.
- 5 CHIEF JUSTICE ROBERTS: Justice Kagan?
- 6 Nothing?
- 7 Justice Gorsuch? All right.
- 8 JUSTICE BARRETT: I do have one
- 9 question. So, when you said that the numbers
- 10 hadn't been high and this hadn't been a problem,
- 11 Justice Kavanaugh's point about large figures,
- 12 you were referring to Rehabilitation Act cases
- 13 specifically. But, of course, this applies to
- 14 the cluster of statutes including, say, Title
- 15 IX. Is the same true across the board of all of
- these cases, that there haven't been, or is it
- just the Rehabilitation Act data that you're
- 18 looking at?
- 19 MR. ROZYNSKI: It is actually amongst
- 20 all the statutes, Title VI, Title IX, Rehab Act,
- 21 ACA. There have not been huge awards in -- in
- 22 those set of stat -- family of statutes.
- 23 And those -- those awards have been
- 24 cited in -- in our amici, in the disability
- 25 brief and others, and the Court can -- can look

1 at those as well there. 2 JUSTICE BARRETT: Thank you. 3 CHIEF JUSTICE ROBERTS: Thank you, 4 counsel. MR. ROZYNSKI: Thank you. 5 CHIEF JUSTICE ROBERTS: Ms. Sinzdak. 6 7 ORAL ARGUMENT OF COLLEEN R. SINZDAK FOR THE UNITED STATES, AS AMICUS CURIAE, 8 SUPPORTING THE PETITIONER 9 MS. SINZDAK: Mr. Chief Justice, and 10 11 may it please the Court: 12 This Court has repeatedly recognized that federal funding recipients may be liable 13 14 for compensatory damages when they engage in 15 intentional conduct in violation of the clear 16 terms of the nondiscrimination statutes. 17 Respondents, therefore, ask this Court 18 to hold that while funding recipients are on notice that they must pay compensation, they are 19 20 not on notice that they must compensate for some 21 of the core harms of discrimination: 2.2 humiliation, degradation, and related emotional 23 distress. That contention is irreconcilable with 24

contract law, 30 years of practice in the

- 1 federal courts, and common sense. If Respondent
- were correct, then the petitioner in Franklin
- 3 won only a pyrrhic victory because, while this
- 4 Court held that she was entitled to seek damages
- 5 for the severe sexual harassment and abuse she
- 6 suffered at the hands of a teacher in violation
- 7 of Title IX, she was not entitled to
- 8 compensation for the only injuries she described
- 9 in her briefing, the profound psychological and
- 10 emotional harms caused by the discrimination.
- 11 That is not the law, and this Court
- 12 should not make it so.
- 13 CHIEF JUSTICE ROBERTS: Did you agree
- that the conditions that follow from accepting
- 15 federal funds under the Spending Clause have to
- be clear? It's not simply enough that you can
- 17 argue that they're there?
- 18 MS. SINZDAK: The Court has long held
- 19 that there needs to be notice and, therefore,
- 20 the terms need to be clear. Yes.
- 21 CHIEF JUSTICE ROBERTS: Well, along
- 22 the lines of some questions I asked your friend,
- 23 how -- how clear does it have to be? I mean, if
- you have one case, is that clear enough? If
- it's a tie, is that clear enough? What --

- 1 what's the standard?
- MS. SINZDAK: I think it needs to be
- 3 the rule, and I think you can look to Barnes and
- 4 see what they looked at were four contract
- 5 treatises, all of which said that -- that
- 6 punitive damages were off the table.
- 7 CHIEF JUSTICE ROBERTS: Okay. So it
- 8 has to be the rule. But does -- does it have to
- 9 be a rule in a particular category of cases?
- 10 And how big does that category have to be? I
- 11 mean, we've indicated or said that it -- it --
- it -- it's a contract analogy. Spending Clause
- is a contract, and that's where you look.
- But, if it's a category of cases that
- comes up once in a blue moon, have you signed on
- 16 to that, or is it only the more general contract
- 17 damages?
- 18 MS. SINZDAK: Well, I think that
- 19 contractual remedies always depend on the nature
- of the contract because the question
- 21 fundamentally with respect to remedies is what
- 22 might have naturally flown from the breach of
- 23 this particular contract or this particular
- 24 contractual provision, what might have been in
- 25 the reasonable contemplation of the parties.

1 So you do have to look at the specific 2 nature of the contract, and then you say: Well, what -- what types of damages have traditionally 3 been awarded for that type of -- for a breach of 4 that type of contract? 5 And, here, we know that this is a 6 7 contract or an -- by analogy, this -- this can be considered the sort of contract that is 8 9 protecting other than pecuniary interests. -- it's preventing discrimination, which one of 10 11 the core harms of discrimination is not -- is 12 not pecuniary. 13 And so contract law has long 14 recognized that where the contract at stake is 15 protecting other than pecuniary interests, the 16 remedies that are available are also well -- are 17 damages for other than pecuniary harms. 18 JUSTICE SOTOMAYOR: Counsel, have you 19 -- have you seen or have you had an -- any 20 federal funding recipient decline to take said federal funds since Franklin, or even if we 21 2.2 don't go back as far as Franklin, because, as 23 you point out, Franklin was an emotional 24 distress case, but since at least Sheely, which is I don't know how many years but a lot? Has 25

- 1 anybody turned it down or questioned it?
- MS. SINZDAK: Not to our knowledge,
- 3 no. And -- and I think -- so the history is
- 4 quite powerful in that respect because I think,
- 5 in Barnes, one of the motivations was this fear
- 6 that if punitive damages were available, people
- 7 would simply reject federal funding.
- And we just haven't seen that, even
- 9 though the legal landscape has really been the
- 10 availability of this kind of damages for at
- 11 least 30 years. So I -- I think that that is
- 12 particularly striking.
- JUSTICE BARRETT: Ms. Sinzdak, what is
- 14 your response to Justice Kavanaugh and Justice
- 15 Sotomayor's questions to your friend about the
- lack of caps on emotional distress damages in
- 17 this context as compared to Title VII?
- 18 MS. SINZDAK: I think Title VII is
- 19 simply a different statute. It's obviously
- 20 governing employment discrimination, where the
- 21 traditional remedy has been back pay. There's
- 22 no cap on that.
- And then, when Congress, in 1991, for
- 24 the first time introduced a -- an additional
- 25 compen- -- compensatory and punitive remedy,

2.8

- 1 then it put some caps on that, not just, by the
- 2 way, on compensation for emotional distress but
- 3 also on compensation for a future pecuniary loss
- 4 and a variety of other forms of damages. And I
- 5 think, there, it was a question of capping this
- 6 additional supplemental remedy to the
- 7 traditional back pay.
- Now, in Title VI context, we're just
- 9 not usually dealing with something where back
- 10 pay can be a remedy. Often, we're dealing with
- 11 children who are being subject to discrimination
- 12 within a school system. So we don't have the
- 13 sort of traditional pecuniary harms. So it
- 14 makes sense that the compensation there is
- 15 available for emotional distress and that the
- 16 compensation isn't being supplemented by these
- 17 additional remedies.
- 18 JUSTICE KAGAN: Ms. Sinzdak, could I
- 19 take you back to Justice Barrett's initial
- 20 question, which had to do with the level of
- 21 generality that we're supposed to consider this
- 22 at. And -- and I think you said, well, what we
- 23 should do is look at a category of contracts,
- 24 and this is a category of non -- primarily
- 25 non-commercial contracts, and so we should ask,

- 1 you know, with respect to that category what
- 2 kind of damages could a person get.
- I suppose you could go up a level of
- 4 generality and say that the relevant rule is
- 5 something like you should always get what
- damages are foreseeable from a contract breach.
- 7 Alternatively, you could go down a level of
- 8 generality and say we're really trying to look
- 9 at whether there are quite analogous cases
- 10 having to do with discrimination.
- 11 So which level of -- you know, that's
- 12 three. There might be more. What level of
- 13 generality, how do we pick --
- MS. SINZDAK: Well --
- 15 JUSTICE KAGAN: -- should we think
- 16 about this case at?
- 17 MS. SINZDAK: -- at -- at the
- threshold, I'd say the good news is that we win
- 19 at all three levels of generality that I think
- 20 you're articulating there. But I -- I do think
- 21 -- the reason I said that what you need to look
- 22 at is, for this type of contract, what type of
- 23 remedies are available, that's just a -- a
- 24 basic, very broad contract rule that the
- 25 remedies that are available for a particular

- 1 breach are determined by what was -- what was
- 2 foreseeable, what naturally flowed, what was
- 3 within the reasonable contemplation of the
- 4 parties at the time of contracting.
- 5 And then you apply that general rule
- 6 and you can apply it to the broad category of
- 7 contracts that protect against non-pecuniary
- 8 interests -- that protect, pardon me,
- 9 non-pecuniary interests, or you can apply it
- 10 even more specifically with respect to
- 11 discrimination.
- Now there just aren't many cases with
- 13 contracts involving discrimination, but we have
- 14 cited examples where courts have awarded
- 15 compensation for emotional distress where
- 16 discrimination is involved -- again, that's a
- 17 rare circumstance -- and Respondent hasn't cited
- 18 any cases where a court has rejected that
- 19 proposition.
- 20 JUSTICE KAGAN: And do you view the
- 21 common carrier-type cases, the innkeeper-type
- 22 cases, should we look at those as discrimination
- cases, or are those somewhat different and we
- 24 would have to extrapolate from them?
- 25 MS. SINZDAK: I think those cases are

- directly analogous in that I think they're the
- 2 most obvious example of contracts where there's
- 3 a term that's about protecting essentially
- 4 emotional interests because, from the time of
- 5 Justice Story's opinion in Chamberlain, he's
- 6 recog- -- that we've recognized that common
- 7 carriers aren't just contracting to, you know,
- 8 provide passage or to provide a roof over your
- 9 head, that their also one term, either explicit
- or implicit, is to treat you well.
- 11 And I think that's a direct analog to
- 12 a nondiscrimination provision because it's
- 13 really guaranteeing people a certain type of
- 14 treatment. So I think -- I think the analogy
- 15 there is very close.
- 16 JUSTICE KAVANAUGH: You said something
- in response to Justice Kagan that there aren't
- 18 many contracts involving discrimination, which
- makes me go back to what I was saying, which is
- 20 why are we looking at contract law then -- maybe
- 21 this is fighting against the inquiry that's
- 22 already established -- but as a -- if we're
- looking for something that doesn't exist, as
- 24 opposed to looking at discrimination statutes
- 25 with express causes of action and trying to

- 1 reason by analogy from those.
- 2 Is that -- help me out with how to
- 3 look at that.
- 4 MS. SINZDAK: Sure. So the -- the --
- 5 Barnes said that the -- that -- that funding
- 6 recipients are assumed to be aware of -- of
- 7 remedies traditionally available in contract.
- 8 And I think that makes sense because sort of
- 9 more broadly -- and I think this is the question
- 10 you're getting at -- we know that in -- in
- 11 Spending Clause legislation the question is
- 12 notice.
- What would a funding recipient have
- 14 expected when they entered into the contract --
- 15 entered into the agreement, when they accepted
- 16 the funds? And so I think we do -- contract law
- 17 supplies a body of law that -- that helps us
- 18 understand, well, what -- what do people
- 19 normally expect when they enter into these sorts
- 20 of agreements.
- 21 If they're only protecting pecuniary
- interests, they might expect only to pay
- 23 pecuniary damages. If the contract is
- 24 protecting other than pecuniary interests,
- 25 they're going to expect to pay -- to -- to

1 compensate for other than pecuniary harms. 2 But even if you want to dis- --3 disregard the contract analogy, then I think, again, you have to -- to consider notice, and 4 that is would federal funding recipients, who 5 6 are aware that they must pay compensation, would 7 they think, oh, but I won't have to compensate for the core harms of discrimination? 8 9 And -- and I think, you know, you just 10 have to think about, for example, Tennessee 11 versus Lane, where we have a -- a gentleman who, 12 because of a lack of reasonable accommodations for disabilities, had to pull himself up two 13 14 flights of stairs. 15 Now he was seeking damages for the humiliation and degradation that he experienced 16 17 when he had to pull himself up two flights of 18 stairs to attend his hearing because those were 19 the core harms that he -- for which he sought a 20 remedy. And I think it would be --21 JUSTICE ALITO: Suppose we --2.2 JUSTICE KAVANAUGH: Your --23 JUSTICE ALITO: -- suppose we look at 24 the question through the eyes of the Respondent in this case, as opposed to parties in another 25

- 1 case, and what is at issue is the application of
- 2 the reasonable accommodation standard under the
- 3 Rehabilitation Act or the requirement under the
- 4 Affordable Care Act to provide, I think the term
- 5 is, something like suitable aids?
- 6 Would a small physical therapist know
- 7 that a condition of treating a Medicare or a
- 8 Medicaid patient would be potential liability
- 9 for emotional distress damages based on what
- 10 happened here, which was the refusal to find, to
- 11 hire, a sign language interpreter to accommodate
- the plaintiff? Would -- would a small physical
- therapist be on notice of that?
- 14 MS. SINZDAK: I -- I think that --
- 15 that -- that what you're getting at is really an
- antecedent question of whether compensatory
- damages are available at all in this type of
- 18 case. And, certainly, this Court has emphasized
- 19 that there needs to be intentional conduct in
- 20 violation of the clear terms of an
- 21 antidiscrimination statute.
- 22 It may be -- the -- the courts
- 23 below skipped over that inquiry.
- 24 JUSTICE ALITO: So we have to assume
- 25 that it's a -- that it's a viable claim. It's

- 1 12(b)(6). We assume that it's a viable claim.
- 2 Don't we have to assume that here?
- 3 MS. SINZDAK: No, I think the Court
- 4 should address the question presented, which is
- 5 whether, as a categorical matter, you can obtain
- 6 compensation for emotional distress under Title
- 7 VI, under Title IX, under the Rehabilitation
- 8 Act, and not --
- 9 JUSTICE ALITO: No, I understand that.
- 10 But you're -- you were citing the -- you were
- 11 citing another case involving egregious
- 12 discrimination, and we would have to take cases
- 13 like that into account. But should we not also
- 14 take into account cases like the one that is
- 15 before us? That's my question.
- 16 MS. SINZDAK: I don't think so because
- 17 I think, to the extent what the Court is
- 18 suggesting is that the conduct here simply
- 19 doesn't rise to the level of intentional conduct
- in violation of the discrimination statutes,
- 21 then that conduct won't be -- won't subject
- funding recipients to any compensatory damages.
- 23 So it doesn't need to worry about the specific
- 24 -- a specific category of compensatory damages.
- 25 So, for example, in this case, if this

- 1 Court says you were wrong to say that you can
- 2 just never obtain compensation for emotional
- distress, that no victim of discrimination in
- 4 violation, no matter how egregious the
- 5 discrimination is, no victim can ever obtain
- 6 compensation for emotional distress, then that
- 7 would go back down and there might be questions
- 8 about whether, here, we really had the kind of
- 9 deliberate indifference, the kind of intentional
- 10 conduct that's necessary to trigger a damages
- 11 remedy at all.
- I just want to -- to go back to the
- point about emotional distress damages and the
- 14 -- and the possibility that they might be -- go
- too high, because I think Respondent places a
- 16 lot of stress on this.
- 17 And I want to echo what my colleague
- 18 emphasized, which is that we have had 30 years
- of these kinds of damages being available, and
- 20 while -- while Respondent and their amici
- 21 attempt to cite examples of high awards with
- 22 respect to emotional distress, they just aren't
- 23 from this family of statutes.
- 24 And you have to assume that they've
- 25 been boiling the oceans looking for sort of

- 1 exorbitant awards, and they're not finding them.
- 2 And that's because there are checks on that kind
- of award.
- 4 So, as I was just explaining, as a
- 5 preliminary matter, you can't even get your foot
- 6 in the door for compensatory damages until you
- 7 show intentional conduct in violation of the
- 8 clear terms of a statute. And even after you
- 9 prove that kind of conduct, you then have to
- 10 prove actual injury.
- 11 As this Court explained in Carey
- 12 versus Piphus, you can't just assert emotional
- distress. You have to be able to put forward
- 14 competent evidence of an actual injury.
- 15 And courts have actually said, just
- 16 saying I was sad, I was depressed, even a
- 17 conclusory statement that you were humiliated
- isn't going to be enough to get damages. And if
- 19 a defendant believes that the damages --
- 20 JUSTICE KAGAN: What -- what does that
- 21 mean exactly? What is enough?
- MS. SINZDAK: In general, there needs
- 23 to be specific detailed evidence cataloguing the
- 24 emotional distress. Often, there will be
- 25 corroboration from those around -- around --

- 1 those who are around the person. Sometimes
- 2 there will be medical evidence corroborating it.
- 3 So, for example, you can't just make a
- 4 conclusory -- conclusory statement that you were
- 5 depressed. But what you might be able to say
- 6 is: I did not leave my room for three months.
- 7 I gained 40 pounds. I -- I -- my marriage broke
- 8 up. My -- my -- my -- I lost my relationship
- 9 with my children.
- 10 And then, if you could put forward
- 11 concrete corroboration for those things, if you
- 12 could show medical evidence, then that's the
- 13 kind of thing that -- that, particularly for the
- larger awards, you're really going to need to
- 15 see.
- 16 JUSTICE ALITO: Where do all these
- 17 rules come from?
- MS. SINZDAK: Well, this Court in
- 19 Carey versus Piphus said that there needs to be
- 20 actual injury and competent evidence. But,
- 21 also, there just always needs to be sufficient
- 22 evidence underlying a damages award.
- 23 CHIEF JUSTICE ROBERTS: Justice
- 24 Thomas, anything further?
- JUSTICE THOMAS: No, Chief.

_	CHIEF OUSTICE ROBERTS. OUSCICE
2	Breyer?
3	Justice Alito? No?
4	Justice Sotomayor?
5	JUSTICE SOTOMAYOR: I do have one
6	question. There's an amici here who says you
7	can't ever have an intentional failure to
8	accommodate, and they send tend to think that
9	this is the Chamber of Commerce.
LO	Do you agree with that statement? Do
L1	you disagree with it?
L2	MS. SINZDAK: Of course, that question
L3	really isn't presented here.
L4	JUSTICE SOTOMAYOR: No, it's not
L5	MS. SINZDAK: That's a conduct
L6	question.
L7	JUSTICE SOTOMAYOR before us at all.
L8	But it is subsumed
L9	MS. SINZDAK: But, yes, I mean, we
20	would
21	JUSTICE SOTOMAYOR: it is subsumed
22	by Justice Alito's question, which is the
23	assumption that that if someone can't afford
24	it, they have they shouldn't be subjected to
25	litigation. But the point is that they won't be

- 1 because --
- 2 MS. SINZDAK: Because of undue burdens
- 3 and because the accommodation has to be --
- 4 JUSTICE SOTOMAYOR: So what --
- 5 MS. SINZDAK: -- reasonable.
- 6 Absolutely.
- 7 JUSTICE SOTOMAYOR: -- what you see --
- 8 what you see as intentional that would make them
- 9 liable is only if they could, reasonably could,
- 10 and refused to do it?
- 11 MS. SINZDAK: Not only that, most
- 12 courts of appeals apply a deliberate in --
- indifference standard, so that means you have to
- 14 know that the person's federally protected
- rights are probably going to be invaded unless
- 16 you make the accommodation. And then you have
- 17 to intentionally refuse to -- to make that
- 18 accommodation. I mean, that is -- that is a
- 19 pretty high -- a pretty high standard there.
- 20 But I think that that isn't the equivalent of
- 21 taking it off the table entirely.
- 22 CHIEF JUSTICE ROBERTS: Justice Kagan,
- anything?
- 24 Justice Gorsuch?
- 25 JUSTICE KAVANAUGH: One follow-up just

- 1 so I understand the answer to the question about
- 2 the disparity potential with Title VII, the
- 3 express cause of action. I think you've argued
- 4 a couple things. One is that the damages are
- 5 often not high in these cases, and we have years
- 6 of experience. The second answer I think you
- 7 said is Title -- and your colleague, Title VII
- 8 is not the only statute; there's 1983, there's
- 9 Title VIII, and those don't have the express
- 10 caps.
- 11 And then the third answer you gave was
- that Title VII has back pay. I don't understand
- 13 that third one --
- MS. SINZDAK: So Title VII --
- JUSTICE KAVANAUGH: -- why that
- 16 matters.
- 17 MS. SINZDAK: -- Title VII, the
- 18 traditional remedy is equit- -- was equitable
- 19 and it was about back pay. So people were
- 20 already obtain -- able to obtain, after
- 21 employment discrimination, often substantial
- 22 awards for the back pay that they lost.
- 23 And in 1986, when Congress ratified
- 24 the damages action -- ratified the availability
- of a damages action under Title VI, there were,

- in fact, no compensatory damages available under
- 2 Title VII. So we know that Congress just thinks
- 3 of these two statutes differently.
- 4 And I think that part of the reason
- for that, part of the reason you might have
- 6 compensation but in a limited form in Title VII,
- 7 is because of the existence of this other remedy
- 8 that typically isn't available where, for
- 9 example, you have a school child who just
- 10 doesn't -- doesn't have pay and certainly
- doesn't have back pay that they might be able to
- 12 obtain.
- JUSTICE KAVANAUGH: Thank you.
- 14 CHIEF JUSTICE ROBERTS: Justice
- 15 Barrett?
- JUSTICE BARRETT: I just have one
- follow-up. So, in the class of non-pecuniary
- 18 contracts where courts have recognized the
- 19 availability of emotional distress damages, they
- 20 often come along with a willful or wanton caveat
- 21 available only in cases where the breach was
- 22 willful or wanton. Should we make anything of
- 23 that condition here?
- MS. SINZDAK: I -- I don't think so
- because I think that in many cases, that isn't

- 1 attached. But even if that -- that was a
- 2 requirement, I think because there -- it does
- 3 have to be intentional conduct in violation of
- 4 the clear terms, it would be satisfied in all of
- 5 these cases.
- JUSTICE BARRETT: Thank you.
- 7 CHIEF JUSTICE ROBERTS: Thank you,
- 8 counsel.
- 9 Mr. Shanmugam.
- 10 ORAL ARGUMENT OF KANNON K. SHANMUGAM
- ON BEHALF OF THE RESPONDENT
- 12 MR. SHANMUGAM: Thank you, Mr. Chief
- 13 Justice, and may it please the Court:
- 14 The Rehabilitation Act and the ACA
- 15 differ from other antidiscrimination statutes in
- 16 two critical respects.
- 17 First, they contain no express causes
- 18 of action and thus say nothing about what
- 19 private remedies are available to enforce their
- 20 provisions.
- 21 Second, they were enacted under the
- 22 Spending Clause, and because Spending Clause
- 23 statutes are in the nature of contracts,
- 24 recipients of federal funding must have clear
- 25 notice of the conditions that attach to the

- 1 funding.
- 2 In Barnes, this Court held that
- 3 recipients have notice that they are subject to
- 4 a particular remedy where the remedy was
- 5 generally and traditionally available in an
- 6 action for breach of contract. This case
- 7 presents the question whether emotional distress
- 8 damages were such a remedy. They were not.
- 9 The general rule has long been that a
- 10 plaintiff cannot recover for emotional distress
- in a contract action. This Court has adhered to
- that rule in cases governed by federal common
- 13 law. And while some state courts have made an
- 14 exception for certain narrow categories of
- 15 cases, the scope of that exception remains
- 16 unsettled to this day. Indeed, the availability
- of emotional distress damages in contract
- 18 actions is much like the availability of
- 19 punitive damages, which this Court held was
- 20 insufficient in Barnes.
- 21 The Court should be cautious about
- 22 recognizing the availability of emotional
- 23 distress damages here. As Justice Alito's
- 24 question illustrated, emotional distress damages
- are notoriously difficult to quantify. And it

- 1 would be perverse to provide emotional distress
- 2 damages more broadly under Spending Clause
- 3 statutes with implied causes of action than
- 4 under antidiscrimination statutes with express
- 5 causes of action.
- 6 Title VII, of course, caps those
- 7 damages. And to your point, Justice Kavanaugh,
- 8 several other statutes, including Title II, do
- 9 not permit those damages at all. Congress
- 10 plainly does not believe that emotional distress
- damages are a necessary remedy for every
- 12 instance of discrimination. And the Court would
- be undertaking a quintessentially legislative
- task if it provided for open-ended damages here.
- The judgment of the court of appeals
- 16 should be affirmed. I welcome the Court's
- 17 questions.
- 18 JUSTICE THOMAS: Mr. Shanmugam, would
- 19 you give us an example of the notice that would
- 20 have been adequate here for you to be --
- 21 Respondent to be held liable?
- MR. SHANMUGAM: I think -- to go to
- 23 the Chief Justice's question to my friend, I
- think that it would have to be the prevailing
- 25 rule that emotional distress damages are

1 available in contract actions. 2 And I think this Court's decision in Barnes provides a guide. There, of course, the 3 Court was considering the availability of 4 punitive damages, and as my friend pointed out, 5 the Court looked to the Restatement and various 6 7 treatises. But what the Court looked to was the 8 general rule. If you take a look at the 9 Restatement provision at issue, and that's 10 11 Section 355 rather than Section 353, it's very 12 similar in that it articulates a general rule, 13 punitive damages are not recoverable for a 14 breach of contract, and then an exception, the 15 exception being unless the conduct constituting 16 the breach is also a tort for which punitive 17 damages are recoverable. And under the common 18 law, many courts recognize that where you have 19 wanton or malicious conduct, you can get punitive damages in a breach-of-contract action. 20 21 But the Court didn't drill down into 2.2 that exception and determine whether that was 23 analogous, whether, for instance, as has just been discussed, intentional discrimination can 24

be characterized as a form of wanton or

- 1 malicious conduct. The Court simply looked to
- 2 the general rule and said that in light of that
- 3 general rule, a recipient of funding would not
- 4 have clear notice.
- 5 JUSTICE KAGAN: I guess I don't
- 6 understand that answer, Mr. Shanmugam, and --
- 7 and -- and indulge me for a minute with a
- 8 hypothetical. And you'll say, well, that
- 9 differs from this case, but let's just assume
- 10 the following: Let's say that the Restatement
- and all the treatises and all the cases, all
- 12 right, are in accord that in general, of course,
- you don't get emotional distress damages for
- 14 breaches of contract but that in a particular
- 15 kind of contract or contract provision, which is
- 16 not meant to protect pecuniary interests but is
- 17 meant to protect other sorts of interests, like
- dignitary interests, in that category of cases,
- so say the Restatement, the treatises, and all
- the cases, in that category of cases, you do get
- 21 emotional distress damages.
- Now that's an exception. I mean, call
- it an exception. But it's completely settled.
- 24 At that point, you have to lose, don't you?
- 25 MR. SHANMUGAM: I don't think so

- 1 necessarily. I will get the necessary caveat
- 2 that that's not the state of the law out of the
- 3 way, but I want to address that directly.
- 4 And I think, again, that Barnes
- 5 actually illustrates that. I think, if
- 6 anything, in Barnes, the "exception" was a sort
- 7 of general rule in the sense that it didn't
- 8 apply to certain enumerated categories of cases.
- 9 It applied whenever you had wanton, intentional,
- 10 malicious conduct. And yet, the Court didn't
- 11 look to that exception in determining whether or
- 12 not a party was on fair notice.
- Now I really do think that this case
- 14 differs from a situation in which you have a
- 15 rule that whenever emotional distress is likely
- 16 to result, emotional distress damages are
- 17 available. And I think that to the extent that
- 18 the Restatement used that formulation, I don't
- 19 think that it was stating a catch-all rule or a
- 20 legal standard.
- 21 But I think even if there were such a
- 22 rule, I'm not sure that Barnes would extend so
- far as to say, well, as long as you can
- 24 articulate some category of cases in which a
- 25 type of damages is available, a party is on fair

- 1 notice.
- JUSTICE BREYER: Well, what about --
- 3 MR. SHANMUGAM: Now, again, we think
- 4 this is an easier case.
- 5 JUSTICE BREYER: What -- my law clerk,
- 6 who's looked up a lot of these things, is
- 7 usually right. I mean, she's found about, I
- 8 don't know, five treatises going back to 1883
- 9 and 32 cases, you just heard him say, and a lot
- of other stuff, and they all seem to say, well,
- 11 there is an exception where the object of the
- 12 contract is such that that's likely to be the
- harm, and you're -- so what do you say?
- When I looked at all that, I thought,
- well, maybe she might have missed a thing or two
- or whatever it is. I looked at your brief and
- thought the overwhelming authority seems to
- 18 support them, doesn't it?
- 19 MR. SHANMUGAM: I -- I don't think
- 20 there's any real disagreement about the state of
- 21 the law. I think where there is disagreement is
- about the accurate characterization of the law,
- 23 so let me speak directly to that, Justice
- 24 Breyer.
- 25 There certainly are some jurisdictions

- 1 in which there are certain specific categories
- of exceptions: common carriers, innkeepers,
- 3 cases involving death messages sent by telegram
- 4 and the like.
- 5 Typically, what's been going on in
- 6 those cases is that courts have looked to tort
- 7 law and have imposed a heightened and extra
- 8 contractual duty alongside the contractual duty
- 9 in light of the personal interests that are
- 10 implicated by the particular context, by the
- 11 relationships at issue.
- Now, again, I think, if you look at
- the treatises, the state of the law to this day
- is unsettled, and there have been jurisdictions
- 15 that have kind of moved back and forth. There
- are jurisdictions that have refused to extend
- 17 those exceptions to various categories of cases
- in which one might say that emotional distress
- 19 is similarly reasonably likely. And, of course,
- 20 there are jurisdictions that do not permit
- 21 emotional distress damages at all.
- 22 And, again, we cite the Southern
- 23 Express decision from this Court for the
- 24 proposition that in those areas of the law where
- federal common law applies, obviously, more

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1
      limited these days, emotional distress damages
 2
     are categorically --
 3
               JUSTICE BARRETT: But --
               MR. SHANMUGAM: -- unavailable.
 4
               JUSTICE BARRETT: -- Mr. Shanmugam --
 5
 6
               JUSTICE BREYER: Innkeepers -- I'm
7
      sorry.
 8
               JUSTICE BARRETT: Oh, well, that's
 9
     what I was going to go to, the innkeeper. I
10
      think that's very bad for you, which I assume
11
     that --
12
               JUSTICE BREYER: Yeah, I do too.
13
               JUSTICE BARRETT: Yeah.
14
               JUSTICE BREYER: The same question, I
15
     mean --
16
               JUSTICE BARRETT: Yeah.
17
               JUSTICE BREYER: -- you know, nope,
     you can't stay in the room, you have to sleep
18
     outside. There you are, outside, and that's
19
20
     uncomfortable.
21
               But, also, all the little kids come
22
     around and say ha, ha, he's sleeping outside
23
      tonight, ha, ha, just as they might say
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something even worse, or the person who can't --

you know, can't walk upstairs, there's no

24

- 1 elevator, and so this handicapped person is 2 trying to, you know, climb up the stairs, and 3 that's a bore and painful, and, also, a lot of people might think this is a little -- you know, 4 sort of make fun of the person. That should --5 JUSTICE BARRETT: Yeah. 6 And to follow 7 up on Justice Breyer's point, I mean, I read those exceptions as fairly well settled across 8 9 the treatises, the innkeeper and common carrier, and I think those are the hardest cases for you. 10 11 MR. SHANMUGAM: I think there are some 12 jurisdictions that have not permitted emotional distress damages even in -- in those cases. 13 14 to go to Mr. Rozynski's point, you know, he 15 lumps in all of the jurisdictions that have not 16 expressly rejected emotional distress damages on 17 his side of the law, but in many of those 18 jurisdictions, they simply haven't spoken to the
- 20 But I don't want to overly fight those
- 21 cases because I would certainly recognize that

issue at all.

- that's an example that the treatises often cite
- as kind of the paradigmatic exceptional example,
- 24 a situation in which, where parties are expelled
- or not permitted to stay at an inn, courts

- 1 looking to tort law have found a heightened duty
- 2 and have said that the breach of that duty can
- 3 give rise to emotional distress.
- 4 JUSTICE KAVANAUGH: So is --
- JUSTICE SOTOMAYOR: Excuse me, but
- 6 isn't that what --
- 7 MR. SHANMUGAM: But all of this -- go
- 8 ahead.
- 9 JUSTICE SOTOMAYOR: Isn't that what
- 10 intentional discrimination is? I find it
- interesting that the two states in Barnes that
- 12 permitted punitive damages prohibited emotional
- damages. So it seems to me that if I look at
- 14 your small universe of states that prohibit
- emotional damages, those two made it up by
- 16 permitting punitive damages.
- But putting that aside, I think the
- 18 most important point is the nature of the
- 19 contract here is an agreement by your client to
- treat people with disabilities equally to others
- and to provide accommodations and let them enjoy
- the benefit of their services if it's reasonable
- 23 to do so.
- 24 That's no different than the common
- 25 carrier agreement to treat a passenger with

- 1 dignity and to treat them with a -- with a sense
- of respect, the special care.
- 3 So it's in the same nature. And both
- 4 of them are intentional in the sense of what an
- 5 intentional tort speaks about. So I'm -- I'm
- 6 not sure how you distinguish either those cases
- 7 or you distinguish the fact that it is an
- 8 intentional act and an intentional breach of a
- 9 clear contract with the government and with the
- 10 patient.
- 11 MR. SHANMUGAM: Sure. So, Justice
- 12 Sotomayor, let me make two general points and
- then a specific point about where you started,
- which is the relationship with punitive damages.
- 15 My general points are, first, that the
- 16 whole point of the contract law analogy is clear
- 17 notice to contracting parties. And I think that
- once this Court starts to engage in an analysis
- 19 about whether or not a recipient of federal
- funding is more like an innkeeper or, you know,
- 21 more like a -- a hospital that negligently
- 22 permits someone to take a baby --
- JUSTICE SOTOMAYOR: So what do you do
- 24 with Franklin or what do you do with Sheely for
- 25 14 years? What do you do with the multiple of

1 state and federal cases in decades that have 2 awarded damages for this kind of discrimination? 3 MR. SHANMUGAM: So I think that there are sort of two separate questions here. 4 first is, what is the state of contract law? 5 6 And I would note parenthetically that I think we 7 should be looking at the state of contract law in 1964, two decades before the formulation in 8 the Second Restatement, on which the other side 9 10 relies, because the inquiry should really focus 11 on the state of the law at the time of Title VI, 12 whose remedies are, of course, incorporated into 13 these statutes. 14 The second and separate argument is 15 kind of this ratification-light argument that is 16 made by the other side and that my friend, Ms. 17 Sinzdak, made very heavily during her argument today, which is this argument that because there 18 19 were cases that seemed to assume the existence of emotional distress damages, that Congress, at 20 least by the time of the ACA, should somehow be 21 2.2 understood to have ratified those cases. 23 Now, of course, that's not how 24 ratification works more generally. Ordinarily, you look to the cases that have actually

- 1 addressed the question presented.
- 2 And I think, even by the time of the
- 3 ACA, there's only one court of appeals, Sheely,
- 4 which had addressed the question. There were
- 5 district courts going both ways, as Petitioner
- 6 herself acknowledges in the cert petition and as
- 7 the district court set out in its opinion.
- 8 So I certainly don't think that the
- 9 law on the specific question of whether these
- 10 Spending Clause statutes might permit emotional
- 11 distress damages was settled.
- I do think that the Spending Clause
- 13 context here is centrally important really for
- 14 the reason that this Court set out in Gebser.
- 15 In Gebser, the Court drew a distinction between,
- 16 I believe, Title VII and Title IX, and the Court
- 17 said, well, outside the Spending Clause context,
- 18 antidiscrimination statutes are often centrally
- 19 about providing compensation.
- 20 By contrast, Spending Clause statutes
- 21 are really about providing equal access and
- 22 ensuring the parties that receive federal funds
- 23 provide equal access to federal programs. And I
- think that that is really the reasoning that
- 25 underlay this Court's decision in Barnes and its

- 1 reliance on the contract law analogy.
- 2 And to pick up on the first part of
- 3 your question, Justice Sotomayor, and the
- 4 question of the relationship between emotional
- 5 distress damages and punitive damages, I think,
- 6 if you look at the case law, the case law is
- 7 actually quite similar in that courts in
- 8 breach-of-contract cases have made both
- 9 emotional distress and punitive damages
- 10 available only in exceptional and, frankly, in
- 11 overlapping circumstances.
- 12 And, indeed, if you take a look at the
- 13 Corbin treatise, the Corbin treatise says in its
- 14 discussion of this very issue that the line
- between emotional distress damages and punitive
- damages is "indistinct and hard to draw."
- 17 And, indeed, I think, if you look to
- 18 jurisdictions that permit punitive damages and
- 19 not emotional distress damages, those courts are
- 20 essentially using punitive damages as a proxy
- 21 for emotional distress damages and, conversely,
- 22 some of the courts that have permitted emotional
- distress damages have noted that they have a
- 24 punitive and deterrent effect.
- 25 And I say all of that --

1	JUSTICE KAVANAUGH: If we're in
2	keep going, sorry.
3	MR. SHANMUGAM: I say all of that
4	simply to make the point that emotional distress
5	damages are in some respects not like other
6	forms of compensatory damages. They are in some
7	respects more similar to punitive damages,
8	particularly where breach-of-contract cases are
9	concerned.
10	JUSTICE KAVANAUGH: A couple questions
11	on that then.
12	First, if we're in the contract world,
13	is the right question to ask, is this kind of
14	situation more like the general contract or more
15	like the contracts in the "narrow exception"?
16	Is that the right question to ask?
17	MR. SHANMUGAM: I I think that the
18	right question to ask is, what is the prevailing
19	rule in breach-of-contract cases
20	JUSTICE KAVANAUGH: Well, that
21	MR. SHANMUGAM: more generally?
22	JUSTICE KAVANAUGH: that gets to
23	Justice Kagan's question. You've got to figure
24	out what category you're in. Calling it narrow
25	doesn't do much for me. You've got to figure

- 1 out which is the better analogy, I think, the
- 2 general rule or the exception. And Justice
- 3 Barrett's questions, I think, elucidate why the
- 4 exception seems pretty on point here.
- 5 MR. SHANMUGAM: Well, I -- I -- I
- 6 would say that to the extent that the Court
- 7 wants to sort of try to identify some category
- 8 of cases, again, I would fall back on the point
- 9 that the rule was simply not settled,
- 10 particularly as of 1964, and, again, the law,
- frankly, varies even from one of the enumerated
- 12 exceptions to the other.
- JUSTICE KAGAN: But, Mr. Shanmugam --
- MR. SHANMUGAM: In some of those
- 15 exceptions -- just to finish my sentence --
- 16 courts have required wanton or malicious
- 17 conduct. In other contexts, the courts haven't.
- 18 And so I think it's very hard to derive from
- 19 this any sort of prevailing rule that would be
- 20 sufficient to give clear notice.
- 21 JUSTICE KAGAN: Yeah. I mean, we're a
- 22 country with a lot of jurisdictions. The right
- test cannot be does everybody agree, you know,
- 24 across the board and everybody has considered
- 25 the exact same question and answered it in the

- 1 exact same way.
- 2 If you look at the state of the law
- 3 generally at the appropriate time, on the one
- 4 hand, you have these -- what seem, as Justice
- 5 Kavanaugh just suggested, the most analogous
- 6 cases, which are the common carrier/innkeeper
- 7 cases, where there was a refusal or a denial of
- 8 adequate service. So -- so those cases seem to
- 9 be pretty much all cutting against you.
- 10 And then you have, like, well, what do
- 11 I really do when I'm trying to think what my
- 12 legal obligations are? I go to the
- 13 Restatements. I go to the treatises. And you
- 14 have a whole bunch of Restatements and
- treatises, starting with the Restatement, which
- 16 maybe the Second Restatement is a little bit,
- 17 you know, recommending as opposed to describing,
- 18 but -- but, with a bunch of treatises, including
- 19 by most of the major contract treatise authors,
- 20 you know, Williston, Farnsworth, all of them
- 21 saying that in this category of cases where the
- 22 contract provision protects other than pecuniary
- interests and where you can foresee that there
- 24 will be other than pecuniary harms flowing from
- 25 a breach, that those cases -- that those

- 1 contracts are treated differently with respect
- 2 to damages.
- 3 So I guess it's just like, if you look
- 4 at the treatises, you look at the most analogous
- 5 set of cases, they cut against you both.
- 6 MR. SHANMUGAM: Yeah. So a few points
- 7 in response to that, Justice Kagan, and I'm
- 8 going to leave aside the point that I've already
- 9 made, that that was just not the approach that
- 10 the Court took in Barnes.
- We are certainly not here advocating
- 12 for some sort of Eighth Amendment-like state
- 13 counting rule here. We do think that the rule,
- 14 at whatever level of generality, has to be the
- prevailing rule. So I don't think it would be
- 16 sufficient if you had four state supreme courts
- 17 going one way and four state supreme courts
- 18 going the other.
- 19 But I do want to speak specifically to
- 20 this question of the appropriate sort of level
- of generality. I do think that when you take a
- look at the case law, there are certain
- 23 categories of cases -- we've talked about the
- innkeepers, common carriers, death messages, and
- 25 -- and the like -- where courts have tended to

- 1 find that emotional distress damages are
- 2 available.
- Now I want to emphasize one point that
- 4 I alluded to earlier, which is that those courts
- 5 tend to be looking to tort law, and I think that
- 6 for purposes of this analysis, I think it would
- 7 be a little bit odd -- and I think that the
- 8 Solicitor General in her brief recognizes this
- 9 -- to say that when you're looking at the
- 10 remedies that are available traditionally for
- 11 breach of contract, the remedies that are drawn
- 12 from the tort context are somehow fair game.
- And, of course, nowadays we have the
- 14 distinct tort of intentional infliction of
- emotional distress, which will be available
- 16 under state law in many of these cases.
- 17 But I do think that if you look at the
- 18 Restatement, if you look at the treatises in
- 19 particular, I do think that those authorities,
- 20 with all due respect, Justice Kagan, indicate
- 21 that the law in this area is unsettled. Even
- 22 this Court in its Southern Express opinion,
- 23 which -- which certainly did predate 1964,
- 24 recognized that in the context of telegrams
- 25 courts have gone in both directions.

1 And I would give you just one example, 2 which is Corbin on Contracts. And Corbin says 3 that the general rule is well established but that by contrast, the class of cases involving 4 emotional distress damages "has resulted in much 5 6 litigation, and the law cannot be said to be 7 entirely settled." 8 And Corbin also notes, you know, first, that these cases --9 10 JUSTICE KAGAN: Well, I think, when it 11 said that, the question was exactly what fell 12 within the category. But, if you had said is it settled that -- you know, denial of adequate 13 14 service by innkeepers is settled, the treatises 15 clearly give you an answer to that: Yes, it is. 16 MR. SHANMUGAM: Well, there are more 17 states that might have permitted that. At least certainly today there are more states that 18 19 permit emotional distress damages in certain 20 exceptional circumstances. But, again, these 21 cases are looking to tort law. The legal 2.2 standard for when emotional distress damages are 23 available is itself open to question in many of 24 these contexts, particularly because courts are 25 looking to tort law. They're requiring wanton

- 1 or malicious conduct.
- 2 And, again, at that point, this starts
- 3 to uncomfortably overlap with punitive damages,
- 4 where, again, courts have said that emotional
- 5 distress damages are available in
- 6 breach-of-contract actions where there is wanton
- 7 or malicious conduct. And yet, that did not
- 8 stop the Court from saying we're just going to
- 9 look to the general rule, as the Court did in
- 10 Barnes, and that general rule does not permit
- 11 for punitive damages.
- 12 And, again, if this is all about
- 13 notice, I think it would be very unfair to say
- that recipients of federal funding, many of whom
- are like my client, a relatively unsophisticated
- solo practitioner of physical therapy, to have
- sort of this encyclopedic knowledge of the law
- 18 to realize that if they accept Medicare and
- 19 Medicaid funds, they are going to be subject to
- 20 emotional distress damages because of an analogy
- 21 to cases involving innkeepers.
- JUSTICE BARRETT: But, Mr. Shanmugam,
- 23 let me press on this notice point. I -- I find
- 24 it very surprising that this case is here so
- 25 many years, I mean, you know, 40-plus years into

- 1 recognizing causes of action under this family
- of statutes. So it seems to me either nobody
- 3 was seeking emotional distress damages and then
- 4 suddenly people started doing it and it came up,
- 5 or, you know, as -- as Petitioners told the
- 6 story, that everybody assumed that they were
- 7 available, and then, by when Sheely came around,
- 8 somebody finally thought to challenge it.
- 9 So why is it that this just came up in
- 10 the Eleventh Circuit case before and then, you
- 11 know, now in this case before us? Everybody
- seemed to be on notice these cases were being
- decided and damages being awarded. No one
- 14 complained.
- MR. SHANMUGAM: Justice Barrett, for
- 16 whatever reason, comparatively few of these
- 17 cases seem to reach the court of appeals level.
- 18 But this issue was being litigated and
- 19 being litigated even before this Court's
- 20 decision in Barnes. The earliest district court
- 21 decision going our way is a decision, I believe,
- 22 from 1993. And even before the Eleventh
- 23 Circuit's decision in Sheely, there were other
- 24 district courts that had agreed with our view.
- Now, not surprisingly, once a federal

- 1 court of appeals went the other way, a number of
- 2 district courts then followed suit and went in
- 3 that direction. But I don't think that it is
- 4 true that it has just been assumed for 40 years,
- 5 40-plus years, since the enactment of Title VI,
- 6 that emotional distress damages are available.
- 7 Indeed, of the four cases that came to
- 8 this Court involving allegedly emotional
- 9 distress damages, three of those cases were
- 10 cases involving pain and suffering. And as we
- 11 point out in our brief, the analysis for
- 12 pain-and-suffering damages might be somewhat
- different because there's a somewhat more
- 14 substantial basis of contract law permitting
- 15 those damages.
- And so, again, I don't think that the
- 17 law on the federal level was settled, and,
- 18 again, I think that the law as a matter of
- 19 contract law was certainly not settled, and the
- 20 best evidence of that is that I think all of the
- 21 treatises, while certainly recognizing that some
- 22 state courts have recognized exceptions --
- JUSTICE BREYER: What's the one --
- 24 what's the exception?
- MR. SHANMUGAM: -- have emphasized the

- 1 unsettled nature of that exception.
- JUSTICE BREYER: So what's the one
- 3 that would apply here? A hypothetical: A deaf
- 4 woman who has a very hard time seeing hires
- 5 under contract a rehabilitation expert who
- 6 promises to give the best treatment. And then,
- 7 when they go in to talk, the expert -- she says,
- 8 I need a sign language interpreter, and the
- 9 expert says, no, not giving you one. What are
- 10 we going to do? And she says, well, I'll --
- 11 I'll give you hand signals. I don't understand
- 12 them. I'll write notes? I have a very hard
- 13 time reading. Okay? Too bad.
- Now, breach of the contract, known.
- 15 And this woman's had a terrible time. She has
- 16 headaches when she has to try to do this. She
- 17 -- she runs around in the street and just says,
- oh, God, it's really hopeless, I'm bad enough
- off, et cetera, et cetera. Okay. What was the
- 20 exception that didn't give emotional --
- 21 emotionally based damages for that?
- MR. SHANMUGAM: So I -- I think, in
- 23 your hypothetical, she might potentially have a
- 24 discrete form of damages if, for instance, as a
- 25 result of her failure to obtain services, she

- 1 suffered some tangible injury. And there was a
- 2 colloquy earlier --
- JUSTICE BREYER: No, no. What she did
- 4 is it's just miserable for her. She sits there
- for two hours and she's feeling God-awful, and
- 6 her cousin and her parents are there and so is
- 7 her -- her children, and they all think, oh, my
- 8 God. And she knows that's what they're
- 9 thinking.
- 10 MR. SHANMUGAM: So I'm not aware of
- 11 any case, Justice Breyer, involving --
- 12 JUSTICE BREYER: I'm not either, but I
- 13 have a -- I got that from somewhere. And so --
- MR. SHANMUGAM: Right. Well, I -- I
- 15 -- I'm not aware of any case --
- 16 JUSTICE BREYER: Yeah.
- 17 MR. SHANMUGAM: -- in which a court at
- 18 common law would award purely --
- JUSTICE BREYER: No, no --
- 20 MR. SHANMUGAM: -- emotional distress
- 21 --
- 22 JUSTICE BREYER: -- I asked you which
- is the category. You were talking about
- 24 categories and subcategories, and you said some
- 25 -- they might allow it, like an innkeeper. And

- 1 then there are others that wouldn't. Okay. So
- 2 I gave you a case, and I said I would like to
- 3 know what subcategory wouldn't have given
- 4 damages for that? There may be some. It's not
- 5 a facetious question.
- 6 MR. SHANMUGAM: No. And -- and I
- 7 think that that's a -- a very hard question that
- 8 points up the difficulty of trying to identify a
- 9 subset of cases that is especially analogous.
- Now, to sort of go back to where
- 11 Justice Kagan, I think, was -- was questioning
- my colleagues, I suppose that you could try to
- 13 go even more specific and to identify
- 14 breach-of-contract cases involving
- 15 discrimination.
- I think the problem with that is that
- in the private context, no one has identified a
- 18 case involving a contractual obligation not to
- 19 discriminate. The most that my friends on the
- other side have done is to identify two cases in
- 21 which the fact pattern itself appears to have
- 22 involved intentional discrimination.
- Those were both cases that I think
- 24 pretty comfortably fall within the specific
- 25 categories of cases in which the underlying

- 1 contractual obligations were of a sort to give
- 2 rise to emotional distress damages, but I -- I
- 3 think everyone is in agreement that there just
- 4 is not case law involving actual contractual
- 5 duties not to discriminate --
- 6 JUSTICE KAVANAUGH: So that --
- 7 MR. SHANMUGAM: -- that could be
- 8 specifically analogous.
- 9 JUSTICE KAVANAUGH: -- so that raises
- 10 the question what do we use to figure out the
- 11 appropriate contract analogy, the question
- 12 earlier, the general rule, as you describe it,
- or these, I'll use "innkeeper" cases.
- In figuring that out, should we look
- to the federal statutes, which 1983, Title VII,
- and Title VIII, let's just pick those three, as
- 17 I understand it, emotional distress damages are
- available in all three of those, admittedly,
- 19 with caps in Title VII.
- 20 But why isn't that, tie-breaker is the
- 21 wrong word, but something to look at in figuring
- 22 out how Congress would have designed this
- 23 statute given that we're in this implied cause
- 24 of action box?
- MR. SHANMUGAM: Justice Kavanaugh, I

- 1 think, in many ways, that's an easier way to
- 2 think about this because, of course, this is a
- 3 question of statutory interpretation. And we're
- 4 not here to question the implied right of
- 5 action. That is, of course --
- 6 JUSTICE KAVANAUGH: Well, you sort of
- 7 are right now, I think.
- 8 MR. SHANMUGAM: Well, no, I don't
- 9 think so.
- JUSTICE KAVANAUGH: Because if you --
- 11 MR. SHANMUGAM: I think that the
- 12 question --
- JUSTICE KAVANAUGH: -- if you accept
- 14 that the question -- if you accept it, that it's
- a real cause of action, then why not have it be
- 16 like the other analogous causes of action, which
- 17 pretty consistently allow emotional distress
- 18 damages? I'm sorry to interrupt.
- MR. SHANMUGAM: No, not at all,
- 20 Justice Kavanaugh.
- 21 And I think I would fall back on what
- 22 Justice Scalia said in his concurrence in
- 23 Franklin, which is that it simply doesn't follow
- 24 from the existence of an implied cause of action
- 25 that any and all remedies are available.

And I do think it is useful to look to 1 2 the other antidiscrimination statutes outside 3 the Spending Clause context as a guide. My point, as I indicated in the 4 opening, is that there is no uniform practice on 5 6 Congress's part, and I think that the statutes 7 fall into three categories. First, there are statutes, and I think 8 the best examples are Section 1983 and the Fair 9 Housing Act, where emotional distress damages 10 11 are permitted. Those are statutes with pretty 12 broad language. The Fair Housing Act, for instance, provides for actual damages, and 13 14 courts have construed that to include emotional 15 distress damages. 16 The second category are the 17 antidiscrimination statutes that don't permit 18 emotional distress damages at all. And that 19 category includes some pretty important 20 statutes. I would be hard-pressed to identify a more important one than Title II of the Civil 21 2.2 Rights Act, which is, of course, the 23 foundational provision that prohibits 24 discrimination by private actors in the 25 provision of -- of public accommodation.

- 1 emotional distress damages under that statute.
- 2 The same is true with regard to Title III of the
- 3 ADA, the ADEA, and other statutes.
- 4 Now Title VII is, I think, perhaps the
- 5 most significant example because, of course,
- 6 Title VII when it was first enacted did not
- 7 provide for compensatory damages at all, and
- 8 when Congress amended it in the Civil Rights Act
- 9 of 1991, Congress did so very carefully.
- 10 It imposed caps, including some quite
- 11 strict caps particularly with regard to small
- 12 employers, on the availability not just of
- 13 emotional distress damages but also punitive
- damages and other forms of non-economic damages
- more generally.
- 16 And so I think that that points up the
- 17 quintessentially legislative nature of the
- 18 undertaking here and a reason for the Court to
- 19 be cautious. I think that this case would have
- 20 a very different complexion to it if Congress
- 21 invariably provided emotional distress damages
- 22 because I think that that would reflect a
- 23 congressional judgment that that is a necessary
- 24 remedy for any form of discrimination.
- 25 And, of course, if the Court were to

- 1 agree with us here, there would still be a full
- 2 panoply of available remedies. In many of these
- 3 cases, particularly the cases involving the most
- 4 intentional and blatant affirmative acts of
- 5 exclusion, the kinds of discrimination that are
- 6 pointed out in the amicus briefs on the other
- 7 side, there will be compensatory damages in the
- 8 form of economic harm.
- 9 And if you actually look at many of
- 10 the worst examples cited by the other side, you
- 11 will find that that is, in fact, the case. You
- 12 have individuals who were unable to obtain their
- 13 degrees, individuals who had to get --
- JUSTICE KAGAN: But we've --
- MR. SHANMUGAM: -- counseling and
- 16 other --
- 17 JUSTICE KAGAN: -- long recognized,
- 18 Mr. Shanmugam, that discriminatory harms are
- often stigmatic in nature, that they can be very
- 20 deep and very wounding even if there is no
- 21 economic harm of the kind that you're talking
- about.
- MR. SHANMUGAM: And yet, Congress has
- 24 made the judgment under these foundational
- 25 statutes that I just referred to that emotional

- 1 distress damages are not available.
- 2 And I do think that in the cases
- 3 involving intentional, blatant misconduct, there
- 4 will be not only other forms of economic and
- 5 other compensatory damages available, but, of
- 6 course, there will be injunctive relief,
- 7 declaratory relief, nominal damages, and
- 8 remedies under state law.
- 9 I would note parenthetically that if
- 10 you take a look at many state statutes --
- JUSTICE KAGAN: Why isn't the --
- MR. SHANMUGAM: -- they too have caps
- 13 --
- JUSTICE KAGAN: -- right way to deal
- 15 --
- 16 MR. SHANMUGAM: -- on emotional
- 17 distress damages.
- JUSTICE KAGAN: -- with this -- why
- isn't the right way to deal with this, you know,
- Justice Kavanaugh said, well, Title VII has
- 21 caps. We couldn't really impose caps.
- But, in some ways, the courts can
- impose caps. In some ways, the courts can make
- 24 sure through the rules that they convey as to
- 25 what kind of damages these are and the

- 1 importance of keeping them in check that they
- 2 should be -- you know, the -- the Petitioner
- 3 said up to \$25,000.
- We don't have to set a number in order
- 5 to convey a sense that -- that -- that these
- 6 should be kept in control, and why isn't that
- 7 the right way to -- to balance the competing
- 8 interests here?
- 9 MR. SHANMUGAM: So a couple points in
- 10 response to that, Justice Kagan.
- 11 The first is that, as Petitioner
- 12 herself contends, emotional distress damages can
- 13 and -- and often are awarded based on the
- 14 plaintiff's testimony alone.
- The amicus briefs cite examples of
- 16 quite significant emotional distress damages
- 17 awards. To be sure, that's often outside the
- 18 specific context of the Rehabilitation Act,
- 19 which involves cases typically concerning a
- 20 failure to accommodate, which I think do tend to
- 21 be cases that don't involve, you know, as
- 22 blatant of discrimination as cases involving
- 23 exclusion, the paradigmatic sorts of cases that
- 24 we think about.
- But, nonetheless, there are plenty of

- 1 examples of emotional distress damages running
- 2 into the seven figures. And while those awards
- 3 can be remitted, the standard for remittitur,
- 4 consistent with the Seventh Amendment, is quite
- 5 a high one. It is that the award shocks the
- 6 conscience.
- 7 And so, yes, of course, if this Court
- 8 were to permit these sorts of damages, the Court
- 9 could say to lower courts in an admonishing way:
- 10 Look to Title VII. That might provide some
- 11 guidance.
- But that just points up the
- 13 quintessentially legislative nature of this
- whole undertaking, particularly given that in
- 15 Title VII, what triggers the various caps is the
- 16 size of the employer. That's obviously not a
- 17 consideration that would comfortably fall within
- 18 the traditional judicial task of remittitur.
- 19 And yet, it reflects the fact that Congress made
- 20 the judgment that it wanted to provide a greater
- 21 degree of protection to small employers.
- 22 And, again, that just illustrates that
- if, in fact, emotional distress damages are to
- 24 be made available here, that is a matter for
- 25 Congress to address in the first instance.

1	And I think the Court can have some
2	degree of comfort that, if the Court were not to
3	permit emotional distress damages here, it would
4	not be going further than Congress has in other
5	statutes.
6	Quite to the contrary, what the Court
7	would be doing is very similar to what Congress
8	has done in other bedrock antidiscrimination
9	statutes.
10	CHIEF JUSTICE ROBERTS: Thank you.
11	Justice Thomas, anything further?
12	JUSTICE THOMAS: Nothing for me,
13	Chief.
14	CHIEF JUSTICE ROBERTS: Justice
15	Breyer?
16	Justice Alito?
17	Justice Sotomayor?
18	Justice Gorsuch, anything further?
19	No?
20	Thank you, counsel.
21	MR. SHANMUGAM: Thank you.
22	CHIEF JUSTICE ROBERTS: Rebuttal,
23	Mr. Rozynski?
24	
25	

1	REBUTTAL ARGUMENT OF ANDREW ROZYNSKI
2	ON BEHALF OF THE PETITIONER
3	MR. ROZYNSKI: So going to the
4	Justice Barrett's comment regarding this
5	notice, and, essentially, if we're all you
6	know, lawyers are smart. If if if their
7	clients had not believed that they were on
8	notice for emotional distress damages, virtually
9	all these complaints involving intentional
10	discrimination are asking for emotional distress
11	damages, they would surely object. But, for
12	almost all virtually all cases, they haven't.
13	And that's because they are on notice
14	for these these damages. And take for this
15	instance, for this case, Respondent didn't even
16	move to dismiss that they lacked notice of
17	emotional distress damages.
18	The court the trial court itself
19	raised sua sponte, on its own accord, and said
20	emotional distress damages are categorically
21	unavailable under these statutes.
22	So, given that this was the state of
23	the law for over 30 years, and Respondent may
24	say that there has been some disagreement, but
25	if you actually look at the cases, there perhaps

- 1 are three cases that have said that they're not
- 2 available, and there are -- in our -- in our
- 3 moving brief, we've cited at least 20 cases,
- 4 including several court of appeals that have
- 5 left it undisturbed or say that they are
- 6 available. And this -- this lack of -- of
- 7 notice argument, we believe, is just not correct
- 8 in this context.
- 9 And citing to McCormick, which was in
- 10 1935, McCormick says virtually all courts agree
- 11 that there is emotional distress in the common
- 12 carrier-type cases that we were talking about
- 13 here today. So, if Respondent tries to parse
- 14 out that there was no notice as -- as to the
- state of 1964, that simply is just not true.
- And punitive damages, when they were
- 17 excluded in -- in Barnes, actually, there was no
- 18 affirmed case of punitive damages ever at that
- 19 time under these family of statutes.
- 20 And, here, we would be overturning a
- 21 -- a whole body of case law to the only remedy
- that would be available in discrimination cases.
- 23 And punitive damages are traditionally only
- 24 available when there is a tort involved as well.
- 25 However, in emotional distress

	damages, there is no need to be accompanied by a
2	tort. So the suggestion that a tort, a separate
3	tort, is required is not supported by the the
4	treatises and the Restatement.
5	CHIEF JUSTICE ROBERTS: Thank you,
6	counsel. The case is submitted.
7	(Whereupon, at 11:21 a.m., the case
8	was submitted.)
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